EXHIBIT A

Deposition of

Steven Zega

September 09, 2021

Dillard

VS.

City of Springdale

Steven Zega	City of Springdale
Page 1	Page 3
1 IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF ARKANSAS	1 INDEX 2 Page
2 FAYETTEVILLE DIVISION 3 JILL DILLARD, JESSA SEEWALD, JINGER VUOLO, and JOY DUGGAR,	3 Direct Examination by Mr. Bledsoe 4
4 Plaintiffs, 5 vs. No. 5:17-CV-05089-TLB	4
6 CITY OF SPRINGDALE; WASHINGTON COUNTY; KATHY O'KELLEY;	5 EXHIBITS
ERNEST CATE; RICK HOYT; STEVE ZEGA; BAUER PUBLISHING COMPANY, L.P.; BAUER MAGAZINE, L.P.; BAUER MEDIA GROUP,	
INC.; BAUER, INC.; HEINRICH BAUER NORTH AMERICA, INC.;	6 Number Description Page
8 BAUER MEDIA GROUP USA, LLC; and DOES 1-10, Inclusive, 9 Defendants.	7 EXHIBIT 29 Washington County Sheriff's Office 17
10 Deteriornis.	8 Incident Report
11	9 EXHIBIT 30 5/15/15 FOIA Request 28
VIDEOCONFERENCE DEPOSITION OF STEVEN ZEGA	10 EXHIBIT 31 CNN Article 31
12 TAKEN ON BEHALF OF THE PLAINTIFFS	11
ON SEPTEMBER 9, 2021, BEGINNING AT 10:03 A.M. 13 ALL PARTIES APPEARING REMOTELY	12 STIPULATIONS
REPORTED BY KERRI PIANALTO, CCR	13 It is stipulated that the deposition of STEVEN
14 APPEARANCES:	14 ZEGA may be taken pursuant to agreement and in accordance
15	
By videoconference on behalf of the PLAINTIFFS 16	
Steven E. Bledsoe	16 2021, before Kerri Pianalto, CCR.
17 Nicole J. Kim LARSON, LLP	17
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23 shawn@danielsfirm.com	24
24 25 JOB NO. 10087128	25
	Page 4
1 By videoconference on behalf of the DEFENDANTS CITY OF	Page 4 1 WHEREUPON,
SPRINGDALE, KATHY O'KELLEY AND ERNEST CATE	2 STEVEN ZEGA,
2 Susan Keller Kendall	3 after having been first duly sworn, deposes and says in
3 KENDALL LAW FIRM, PLLC	4 reply to the questions propounded as follows, to-wit:
3706 Pinnacle Hills Parkway, Suite 201	
4 Rogers, Arkansas 72758 479-464-9828	5 DIRECT EXAMINATION
5 skk@kendalllawfirm.com	6 BY MR. BLEDSOE:
6 Thomas N. Kieklak	7 Q Mr. Zega, could you state your full name?
Morgan Doughty	8 A Steven Stokely Kenneth Zega.
7 HARRINGTON, MILLER, KIEKLAK, EICHMANN & BROWN 4710 S. Thompson, Suite 102	9 THE COURT REPORTER: I'm sorry, I didn't hear
8 Springdale, Arkansas 72764	10 your name, the middle name.
479-751-6464	11 A Steven Stokely Kenneth Zega.
9 tkieklak@arkansaslaw.com	12 Q (BY MR. BLEDSOE) Can you tell us your
By videoconference on behalf of the DEFENDANTS WASHINGTON	
11 COUNTY, RICK HOYT AND STEVE ZEGA	
12 Jason E. Owens	14 A I graduated from the University of Arkansas with
JASON OWENS LAW FIRM, P.A. 13 1023 Main Street, Suite 204	15 a bachelor of arts in 1990 and the University of Arkansas
Conway, Arkansas 72032	16 School of Law with a JD in 1993 and I have a litany of
14 501-764-4334	17 Army schools if you want to hear about those, military.
owens@jowenslawfirm.com	18 Q Sure.
16	19 A Let's see, in 1991, I graduated from the
17	20 Arkansas Military Academy which is National Guard Officer
18	21 Candidate School program. In 1993, I graduated from the
19 20	
21	22 field artillery officer basic course at Fort Sill,
22	23 Oklahoma. In 2003 or four, I graduated from the judge
23	24 advocate general's, JAG, officer's basic course by
24	25 correspondence. In 2005, I graduated from the judge
25	

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Page 5 advocate general's basic advanced course, officer advanced

- course. In 2009, I graduated from something called the
- 3 intermediate level education put on by the Army. In 2012,
- I graduated from the military judge's course at the judge
- 5 advocate general school. I also, I've gone to other
- 6 seminars, training, but those are the schools that I have
- 7 been to for the Army and I'm having trouble recalling
- anything else at this moment. Of course, lots of CLE. 8
- 9 Are you still in the Army?

16

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- 10 Α I'm in the National Guard, yes.
- 11 Q So what is your rank or position?
- 12 I'm a colonel and I am officially access -- I
- was recently the state judge, state military judge. 13
- 14
- Q I have a brother that served in the Army as a
- 15 doctor, so I -- who doesn't love the Army, right?
- 17 background since you graduated from law school in 1993?

All right. Can you walk us through your work

- Sure. When I graduated from law school, I
- immediately went to the field artillery officer -- well, 19
- 20 that's not true. I spent about three months studying for
- 21 the bar exam, took the bar exam in July of 1993, the
- Arkansas bar, and then from July, the end of July of '93 22
- 23 to December of '93, I was at the field artillery school in
- Fort Sill. I spent about two months looking for a
- 25 civilian job when I returned home and in late January or

- Page 7 in 2012 and worked with Steve for another two years before
- the county judge at the time, Marilyn Edwards, called me
- and asked me if I was interested in becoming county
- attorney. The other jobs, plural, that I had during that
- 5 time, I was on the Washington County Quorum Court from the
- 6 beginning of 2001 until the end of 2010 minus that
- 7 deployment to Iraq in 2003 to 2005, and took a leave of
- 8 absence from the quorum court during that time, and I
- 9 also, because I don't have enough to do, umpire baseball
- 10 and I umpire high school baseball around here and I've
- 11 done that for years, since before I left law school.
- 12 Those are the things that I can think of that I've done
- 13 for money since 1993.
- 14 In 2014, I began the county attorney. I'm
- 15 sorry, I did not finish answering your question. I didn't
- 16 become the county attorney in 2014. I accepted the job, I
- 17 became the county attorney in January of 2015 and held the
- job until the end of 2016. From January 2017 to 18
- 19 September 2017, I was a law clerk for the Honorable Joseph
- 20 J. Volpe, the United States magistrate judge in Little
- 21 Rock. I did his habeas work for nine months and then I
- 22 got offered a position in this firm that I am with now in
- 23 July or August of 2017 and I've been here ever since. I
- 24 was an associate for two years and now I'm a partner.
- 25 What's the name of the firm you're working out
- Page 6 early February of 1994, I became the deputy prosecuting
- attorney in the 19th judicial district which includes 2
- Benton and Carroll Counties. I held that job from
- February -- late January of '94 or early February of '94
- 5 to September of '94. I became an associate at the
- Lincoln, Arkansas firm of Boyce R. Davis Associates, 6 7 B-o-y-c-e, R. Davis Associates. I was an associate in
- 8 that firm from 1994 to 1999. In 1999, I became a partner
- of the firm. We renamed the firm Davis and Zega, PLC. I
- remained in that firm from '99 until 2006. In the 10
- 11 meantime, I deployed for the first time to Iraq. So in
- 12 October of 2003, I got called and we spent six months
- training up, essentially, in Little Rock, Fort Hood and
- Fort Sill -- I mean, not Fort Sill, Fort Polk, Louisiana,
- 15 spent ten months in the Middle East in Kuwait and Iraq,
- 16 got back in December of '05, spent four months demobbing
- 17 the 39th Infantry Brigade, demobilized the 39th Infantry
- 18 Brigade, went to -- spent a month on leave from the Army
- 19 and went back to work with Boyce. We hired an associate
- 20 and that firm -- that firm then became Davis, Parker &
- 21 Zega, PLC. I was there for four years. In 2010, Steve
- 22 Parker and I left and went to Prairie Grove, formed a firm
- 23 called Parker & Zega, PLC, was in that firm for a year
- 24 before I got called to Iraq again, spent basically
- calendar year 2011 on active duty orders again, came home 25

- 1 of now?
 - 2 Crouch, Harwell, Fryar & Ferner, PLLC.
 - 3 THE COURT REPORTER: Mr. Bledsoe, there's a
 - really bad echo when you speak.
 - 5 MR. OWENS: I think someone -- I think someone
 - 6 just joined and needs to mute probably.
 - 7 MS. KENDALL: This is Susan Kendall and I --
 - 8 it's Susan Kendall, but I was muted, but it's Susan
 - 9 Kendall. I'm going to mute again and see if that helps.
- 10 MR. KIEKLAK: Hi Susan.
- 11 MS. KENDALL: Hi there.
- 12 MR. BLEDSOE: Let's go off -- is this any
- 13 better?

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- 14 THE COURT REPORTER: Yes.
 - (BY MR. BLEDSOE) Okay. Is the county attorney
- an appointed position or elected position? 16
- 17 Α Appointed.
 - And who appointed you as county attorney
- 19 beginning in January of 2015?
- 20 County Judge Marilyn Edwards. There was a --
- 21 she's a former county judge. At the time there was a
- 22 confirmation process through the quorum court as well.
 - And were you appointed for a certain term?
- 24 Α No.
 - Q When you were appointed as county attorney, was

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it an open-ended position?

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A It was at the pleasure of the county judge.

Q Okay. What were your duties and

responsibilities as the Washington County attorney?

Basically, I was the civil attorney for the

county. I handled everything that wasn't a criminal 6

matter with some exceptions. So, for example, there was 7

no such thing as a typical day. I would in a given week, 8

9 I would write ordinances, write resolutions, I would

10 provide on-the-spot advice to county officials, elected

11 officials and their deputies who needed or wanted legal

advice. I was involved heavily in human resources issues. 12

I was required on four or five occasions to conduct -- to

14 be the investigator in the human resource complaints. Any

15 civil rights litigation that the county was involved in,

16 especially in the jail, the Association of Counties

17 handled, I would try to monitor that, but I wasn't

18 involved in actually litigating it. I did some litigation

for the county. I assisted in some litigation when the 19

20 county judge was sued in a civil rights case, that was

21 kind of an unusual thing, that didn't happen a whole lot

and so she wanted me personally involved in that so I 22

23 entered an appearance in that case. I would do some law

24 enforcement training on -- for the law enforcement, the

part time to law enforcement certification class the

Α

Yes.

2 Why did you leave the county attorney's -- or Page 11

Page 12

3 withdrawn.

4 Why did you leave your position as county

5 attorney in December of 2016?

Α I was fired.

> Q By whom?

The county judge elect, Joseph Wood. He was a

county judge elect at the time. He's the county judge 9

now.

Q And did Mr. Wood ever tell you why he fired you

12 in December of 2016?

> Mr. Wood did not communicate his reasons to me directly. I found some other things out, but, no is the

answer to your question.

16 When you say you found some other things out,

what did you find out about why County Judge Elect Joseph 17

Wood fired you in December of 2016?

19 I'm a Democrat and he's a Republican. He had a

20 Republican attorney that he wanted to appoint. That

gentleman he did appoint -- he offered the job to him --

22 he offered the job to my successor before he won the

23 election and when he won the election, he, you know,

confirmed his offer of the job to him and that gentleman

25 took the job.

Page 10 sheriff's office put on. I attended almost every

committee meeting of the quorum court, I attended all the 2

planning meetings from the planning commission, read 3

contracts, reviewed contracts, wrote some contracts. I

5 did a lot of stuff.

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Q Did you have other attorneys on staff that

worked for you or under your direction?

A I didn't have anyone -- I was a one-person show as far as the attorney. About four or five months into my tenure as county attorney I hired a woman named Lainey

10 11 Miller to be my assistant. My previous assistant got

12 promoted out of her position. Lainey is a licensed

attorney, but she was my assistant, so I would use

Lainey's legal training to do things like proof my memos

and opinions and, you know, run behind me and see if I had 15

16 cited everything correctly, that kind of thing.

17 But she was not hired in the capacity as a 18 lawyer for the county; is that correct?

That's correct.

20 Was one of the entities to which you provided

legal advice the county sheriff's department? 21

Yes.

23 In your position as Washington County attorney,

24 did you have the occasion to provide legal advice with

respect to FOIA requests that were sent to the county?

What were your responsibilities as Washington 1 2 county attorney in connection with FOIA requests made to

3

4 A So it varied depending on the request. When I

became aware of a particular request, I would provide

6 guidance directly to the person who asked me the question.

In other words, if we got a request to the county judge's

office in particular and the county judge's office was the

custodian of the records, whoever got the request, and 10 that might have been Judge Edwards herself, it might have

11 been her executive assistant, would bring me the request 12

and say, how do we answer this? And I would assist them 13 in formulating the answer. When it came to -- in

particular, when it came to the sheriff's office, I rarely

before this incident saw FOIA requests made to the

16 sheriff's office. 17 Q During the time that you were the county

attorney, was there a policy that when a FOIA request came

19 into the county that the department or county entity that

20 received the FOIA request was supposed to get legal advice

from you --

22 A There was not a policy -- there was not a

23 policy. I attempted to -- I encouraged through a couple

24 of e-mails and a couple face-to-face visits that that's

what they should do, but there was not a formal policy to

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City of Springdale Steven Zega

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that effect, no. 1

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2 So from the time you were county attorney, is it true that you would provide legal advice and respond to 3 FOIA requests when you were asked to do so by the

5 particular county entity who received the FOIA request?

6 That evolved, Mr. Bledsoe. Probably a year into

my tenure as county attorney, the county purchased --

8 entered into a contract with an entity that provided us

9 with a portal, a web-based portal, to make Freedom of

10 Information Act requests. I was -- I don't know if I was

11 an administrator in that portal, but I had -- I had access

12 to the portal full time so I would see web-based requests

as part of my daily whatever and part of what I did at

that time, once those web-based requests started coming in

15 is I would follow up to make sure that we had responded to

16 the requester. There are, you know, time limitations on

17 when you're supposed to get to somebody what they've asked

for and so part of what I tried to do was to make sure we 18

were tracking -- that the county was tracking the --19

20 whether we closed out requests on time or not and I would

21 also look at that web-based portal to see if there were

22 what I considered to be particularly troublesome or

23 controversial, you know, exemptible Freedom of Information

24 Act requests that would require us to either deny the

request or to redact a bunch of things from requested

I don't know is the best answer to that

question. It varied from department to department and it

3 varied from elected official to elected official.

Q Prior to the end of May 2015, had the county

implemented any training system for how to respond to FOIA

Page 15

Page 16

6 requests?

A I'm not aware of any.

Q And is it true as of May 2015, in your position

as county attorney you would offer legal advice in

10 connection with the FOIA requests when you were asked to

do so by individuals at a county agency or division, but 11

12 otherwise that's not something that you would do?

Again, that involved depending on my awareness of the request. Here's what I mean by that. In May of

2015, that's definitely true. If I wasn't the person who

got the request personally, then it was a passive system

for me where someone would come to me and ask for advice.

When we implemented the web-based portal, I was monitoring

-- I was trying to actively monitor those requests and

20 stay on top of them and would volunteer advice when I

21 perceived a particular request to maybe be controversial

22 or troublesome.

23 Q So as -- withdrawn. We're hearing the feedback.

Α Is it me?

25 Well, if you have a -- happen to have a cell

documents.

2 THE COURT REPORTER: Mr. Bledsoe, can we go off

3 the record for a minute? 4 (Short break from 10:22 a.m. to 10:24 a.m.)

(BY MR. BLEDSOE) Is it your best recollection,

6 Mr. Zega, that the web-based portal system you just

7 described was implemented about a year after you became

county attorney, so sometime in early 2016? 8

A Early 2015, yes. That's my recollection.

10 Q You testified earlier you became city attorney

11 beginning in January 2015?

12 A You're right, you're right. It would have been

2016. I got fired in -- at the end of 2016. My 13

14 apologies, you're correct.

15 No, it's okay. Just so we have a clear record,

is it true that your best recollection that the web-based

portal system for tracking and addressing FOIA requests 17

18 that was implemented by the county was implemented about a

19 year after you started, so sometime in early 2016?

A Late 2015 or early 2016, yes, sir. And Mr. -- I

want to be clear, you know, not all FOIA requests came

22 through that portal. That was just a way to manage some

23 requests.

24 Q What was the county's method for handling FOIA 25

requests in the May 2015 time frame?

phone that's on or something close to the computer,

sometimes that will cause a problem, but I'm not going to

3 accuse anybody.

4 A I turned everything off except for my, you know,

5 my computer.

6 Q Okay. All right. Let's -- I want to focus just

7 on May 2015. So I do understand that your system changed

either in late 2015 or early 2016, but I just want to ask

9 about the system in May 2015, okay?

10 Yes, sir.

11 Is it true that as of May 2015 in connection

with your position as the county attorney, you would 12

provide legal advice with respect to FOIA requests only 13

14 when you were asked by someone in the county who had

15 received a FOIA request, correct?

16 That is correct.

17 And as of May 2015, there was not a system in

18 place where recipients of FOIA requests were supposed to

19 ask you for legal advice in connection with those

20 requests, correct?

> Α That's correct.

22 So before we talk about the specific FOIA

23 request that's at issue or requests that are at issue in

24 this case, I want to ask you some questions just about the

Duggar family, okay?

Steven Zega City of Springdale

Page 17

1 Α Okay.

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2 Prior to May 20, 2015, did you know any of the

3 Duggars personally?

A Very, very casually, yes.

Okay. Can you tell us which of the Duggars you

6 knew and how you knew them prior to May 20, 2015?

A I knew Jim Bob and Michelle. The quorum court

is an elected position. Jim Bob was a state 8

9 representative for some time so sometimes they would be at

election watch parties that I would also be at. The very

11 most interaction personally I ever had with either Jim Bob

12 or Michelle was a handshake to say I'm Steve Zega.

13 So you wouldn't characterize yourself as being

friends with the Duggars prior to May 20, 2015, correct? 14

That's correct.

And did you have any animosity towards the

17 Duggars as of May 20, 2015?

A I disagree with them politically and

theologically, Mr. Bledsoe, but personal animosity, no. 19

20 This is a, you know -- no.

21 Q All right. Let me refer you to a document

22 that's been premarked as Exhibit 29.

23 (WHEREUPON, Exhibit 29 was marked for

24 identification.)

25 A All right.

Page 18

1 It's the Washington County Sheriff's Office 2 incident report.

3 A Okay, I have it up.

4 You see Exhibit 29 is a Washington County

Sheriff's Office incident report. It's Bates numbered --

well, it's actually not Bates numbered. At the bottom it 6

7 says, "Form Incidents WCSO," and it's a four page

8 document. Do you see that?

Α Yes.

9

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When is the first time you saw a copy of the

11 Washington County Sheriff's Office incident report which

has been marked as Exhibit 29? 12

May of 2015.

14 Do you recall whether you saw a copy of the

incident report prior to the time it was released? 15

16 Α

> Q Pursuant to the FOIA request?

18 Α Yes, I recall, and, no, I did not see it before

19 then.

20 Q Okay. In May of 2015, did you ever see an

21 unredacted copy of the incident report that's been marked

22 as Exhibit 29?

A I don't know. I know I have seen an unredacted

copy, but I don't know if I saw one in May. 24

Q Okay. What were the circumstances under which

you first saw the Washington County Sheriff's Office

incident report that's been marked as Exhibit 29?

My recollection is that Matt Durrett, who was

and remains the elected prosecuting attorney for the

Fourth Judicial District, which is Washington and Madison

Counties, texted me, e-mailed me or called me and asked me

7 to review the report and provide guidance on whether we

should release the report in the first place and whether

we should continue to release it in response to more FOIA 9

10 requests.

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Q And do you recall what date that happened?

No, sir. I know that I was in Little Rock

13 actually on National Guard duty, North Little Rock on

National Guard duty and I think, but I do not recall

15 specifically, that it was the third week of May of 2015.

Q Okay. So is it true that Matt Durrett, the

17 prosecuting attorney, either texted, e-mailed or called

you after the county had released the incident report in

19 response to a FOIA request and asked you in words or

20 substance, you know, to advise whether the report had been

21 properly released in the first instance and whether the

22 county should continue to release the report; is that

23 correct?

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24 That is my recollection, yes. I know Matt and I

25 had multiple conversations about this particular topic and

Page 20

Page 19

I'm pretty sure I first learned about this from Matt.

2 Q Did you do legal research to determine whether 3 the county had properly released the incident report in

4

the first place pursuant to the incident -- the FOIA

5 request?

> Α Yes.

And what research did you do?

8 I looked at statutes.

Anything else?

10 I may have read some AG's opinions and some

FOIA, Arkansas FOIA case law, but I was focused on

12 statutory exceptions to the Freedom of Information Act.

Do you recall which statutes you looked at?

14 Initially, I looked at the Arkansas Child

Maltreatment Act codified at Arkansas code annotated

16 12-18-101, et seq.

Do you recall any other statutes?

A Not initially. Later on, much later on and I

19 can't remember where I learned this, I learned that this

20 report formed the basis of a family in need of services

21 petition in juvenile court and I can't remember if someone

22 asked me to give an opinion about whether the Arkansas

23 juvenile code, and I'm not sure exactly what -- which

24 statute this is, but it's in Title 9, Chapter 27 of the

Arkansas juvenile code prohibited the release of the

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Page 21 report as well, but that was weeks, if not months, after

- May of 2015.
- 3 Q After Mr. Durrett --
- THE COURT REPORTER: I'm sorry, I just can't 4
- 5 understand you. That feedback is bad.
- 6 Q (BY MR. BLEDSOE) Well, we'll try again. Did
- 7 you respond to Mr. Durrett's question concerning whether
- the report had been properly released in the first
- instance and whether the county should continue to release 9
- 10 the report?
- 11 A I did.
- 12 Q Do you recall when you responded to
- 13 Mr. Durrett's questions?
- 14 Α No.

24

- 15 Q What did you tell Mr. Durrett in response to
- 16 questions he raised with you concerning whether the report
- 17 had been properly released in the first instance and
- 18 whether the county should continue to release the report?
- 19 It was my opinion that we should not have
- 20 released the report in the first instance and that we
- 21 would not continue, on my advice, to release it to anyone
- 22 else, we would deny further requests.
- 23 And why did you reach those conclusions?
 - My read of the Arkansas Child Maltreatment Act
- 25 together with this report led me to the conclusion that
- this was a report of child maltreatment as defined in the
- statute and this was a document record data compilation
- that was not just exempt from disclosure, but prohibited 3
- from disclosure and that, you know, the statute specifically refers to the Arkansas Freedom of Information
- 6 Act and says it's not -- you're not to release it pursuant
- 7 to the Arkansas Freedom of Information Act and there is
- a -- you know, finally in that analysis I read through 8
- chapter two of the Child Maltreatment Act and there is a
- criminal prohibition, it's a misdemeanor to release these 10
- 11 records that qualify as child maltreatment records
- unlawfully. 12
- How many hours of legal research did it take you 13 14 to reach those conclusions?
- 15 I don't remember.
- 16 Was it an hour or two or was it something that
- 17 took you all day, what's your best estimate?
- 18 A I don't know --
- 19 MR. OWENS: Object to form.
- 20 A -- Mr. Bledsoe.
- 21 Sorry, Jason.
- 22 (BY MR. BLEDSOE) Can you estimate for me how
- 23 long it took you to reach the conclusion that the report
- 24 should not have been released and that the county should
- not continue to release the report after Mr. Durrett asked

- you to look into those issues?
- 2 MR. OWENS: Object to form.
- 3 Jason, do you want me answer the question?
 - MR. OWENS: Yes, unless I instruct you
- 5 otherwise.
- 6 Thank you.
- 7 Mr. Bledsoe, I don't remember because the legal
- 8 research was one component of solving this problem and the

Page 23

Page 24

- 9 legal research, I don't remember whether I settled across
- 10 the Arkansas Child Maltreatment Act on my own or whether
- 11 Matt directed me to it specifically and that would drive
- 12 part of the answer to your question. This was a
- comprehensive problem-solving exercise in which -- for me
- in which legal research was one component because although
- 15 I did not personally know the Duggars, I knew they were --
- 16 I knew that they had a television program, I knew that
- 17 they were celebrities, and given the contents of this
- 18 particular report, I recognized that it had the potential
- 19 to be a really, really big deal, and so part of what I did
- 20 was read the report, analyze the contents of the report.
- 21 I don't know whether Matt told me because this is -- what
- 22 you showed me is redacted, whether he told me this
- 23 involved the Duggars or not. I learned it very shortly
- 24 thereafter. And so part of the back and forth was should
- 25 we have released it under the Freedom of Information Act.
- Page 22
 - You know, I like to go back every time I get a FOIA
 - request that I think might be controversial and read the act itself and then read the Arkansas Child Maltreatment
 - Act and there was a multifaceted approach to this issue.
 - not only was it -- you know, should we have released it in
 - the first place and should we continue to release it, is 6
 - 7 what do we do now that it has been released and those were
 - 8 all things that were on my mind. I do not remember how
 - 9 much time and can't answer the question intelligently how
 - 10 much time I spent on legal research. I will tell you that
 - 11 the United States Army had me on orders for a week, five
 - 12 days at Fort -- at Camp Robinson and they did not get
 - their money's worth out of me that week because I
 - 14 basically dealt with this issue that entire week. I

 - 15 remember that distinctly.
 - 16 Q (BY MR. BLEDSOE) Is it true that if the
 - 17 sheriff's office had asked you prior to releasing the
 - 18 report whether they should release the incident report in
 - 19 response to the FOIA request that you would have told
 - 20 them, no, they should not release the report?
 - I don't know.
 - 22 MR. OWENS: Form.
 - 23 A I don't know.
 - 24 (BY MR. BLEDSOE) In your position as county
 - attorney, what would you have done if the sheriff's office

City of Springdale

Steven Zega Page 25 Page 27 the sheriff's department who worked on the FOIA request prior to releasing the report had sought your legal advice concerning whether to release the incident report in with regard to the incident report? response to the FOIA request? 3 My two contacts primarily at the sheriff's 3 4 MR. OWENS: Object to the form. office for this were Major Rick Hoyt and Public 5 A I'm sorry. 5 Information Officer Kelly Cantrell. I do not know the MR. OWENS: I was just registering my objection, 6 names of the clerks and still don't know the names of the 7 Steve. Go ahead. 7 clerks or clerk who handled this particular request. 8 8 Q You testified earlier that with respect to the Thank you. I would have done legal research and 9 9 much like I did with the after-the-fact question because incident report, you understood because the Duggars had a 10 my recollection of Matt's question to me was twofold, did TV show that this was going to be a big or important 11 issue. Do you recall that generally? 11 we do right in the first place and can we continue to 12 release it. Should we release it is the same question as 12 Yes, sir. the second part of Matt's question. I would have done the 13 And was there any policy within Washington 13 legal research, that would have been my first step. County if there was a FOIA request that was going to 14 15 Q (BY MR. BLEDSOE) And when you did the legal -involve big or important or sensitive issues that those 16 actually did the legal research, your conclusion was, no, should be run by the county attorney prior to releasing 17 the report should not have been released, correct? 17 information in connection with those types of FOIA 18 A That is correct. 18 requests? A No. 19 19 Did anyone from the county sheriff's department 20 20 or anyone else from the county ask you in your position as MR. OWENS: Object to form. 21 (BY MR. BLEDSOE) As part of your review of how 21 county attorney whether the Washington County Sheriff's 22 Office incident report which has now been marked 22 the incident report in this case got released, did you 23 23 learn who at the county processed the FOIA request and who Exhibit 29 should have been released in response to the 24 FOIA request prior to the time they released it? 24 made the decision, for example, to release the incident 25 Not before it was released, no. 25 report? Page 26 Page 28 1 Q After the release of the incident report, did 1 A As I said earlier, Mr. Bledsoe, I don't know the you conduct any investigation to determine how it happened clerk who worked on this. I know that at some point Rick 3 that the report was released without -- withdrawn. 3 Hoyt had something to do with it, but I'm not sure exactly 4 After the release of the incident report, did 4 what it was. 5 you conduct any investigation to determine how it occurred Do you know, for example, who made the 6 that the report was released without anyone asking for 6 redactions to this report prior to the time it was 7 your legal advice? 7 released? 8 Α Yes. 8 Α I do not. 9 What did you find out? 9 Let me refer you to the FOIA request from the O 10 That the sheriff's office has or had two Cross Gunter law firm dated May 15, 2015. It's been 10 11 full-time employees, civilian employees, who do nothing 11 marked as Exhibit 30 in this case. 12 but process FOIA requests and that if I personally laid (WHEREUPON, Exhibit 30 was marked for 12 13 eyes on every request and passed on their legal 13 identification.) 14 sufficiency, I would do nothing else in my capacity as 14 15 county attorney. So because the Freedom of Information 15 You see Exhibit 30 is a FOIA request from the Q Act in Arkansas and the case law around the Freedom of Cross Gunter law firm dated May 15, 2015 addressed to the records division of the Washington County Sheriff's 17 Information Act in Arkansas provides that disclosure is 17 18 the rule and nondisclosure is the exception and that 18 Office? 19 Α 19 narrowly tailored statutory exceptions exist and you must I do. 20 20 rely upon one of those narrowly tailored statutory Q When is the first time you saw a copy of this

21

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FOIA request?

Α

Q

Yesterday.

Yes, sir.

You said yesterday?

So is it true that you never saw a copy of the

exceptions in order to refuse a FOIA request, that they

process five or six or eight or a dozen of these things a

day, FOIA requests in general, and didn't run it by me

As far as you know, who were the employees in

because they didn't see any reason to run it by me.

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City of Springdale Steven Zega

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Page 29 FOIA request that the Cross Gunter law firm sent to the

- Washington County Sheriff's Office in the May 2015 time
- 3 frame, correct?
- 4 A Not this one, Mr. Bledsoe. I saw I think one or
- 5 two after this, much later when it appeared that they were
- 6 -- Abtin Mehdizadegan, the attorney whose name appears on
- this request, was looking for other things involving the 7
- Duggars, but those happened July, August, September of
- 9 2015. This -- this exhibit, the first time I saw it was
- 10 vesterday when Mr. Owens forwarded it to me, Mr. Owen
- 11 rather.
- 12 Q After you advised Matt Durrett that --
- 13 THE COURT REPORTER: I didn't catch that,
- 14 Mr. Bledsoe, sorry.
- 15 MR. BLEDSOE: Pardon me?
- THE COURT REPORTER: I didn't hear the first 16
- 17 part.

1

- 18 MR. BLEDSOE: Sure.
- 19 (BY MR. BLEDSOE) After you advised Matt Durrett
- 20 that the county should not have released the incident
- 21 report in response to the May 15, 2015 FOIA request and
- 22 that it should not continue to release the incident
- 23 report, did the county, in fact, follow your advice and
- 24 stop any further release of the incident report which has
- 25 been marked Exhibit 29?
 - Page 30 A As far as I know, it did.
- 2 After the release of the incident report in
- 3 May 2015 in response to the Cross Gunter FOIA request, did
- the county change its policies with respect to how to deal
- with FOIA requests? 5
- 6 Α Yes.
- 7 Q What are you referring to?
- 8 The web portal that I mentioned is one of the --
- one of the changes we made that would allow me to have at 9
- least passive visibility of freedom of information 10
- 11 requests. The public information officer at -- Kelly
- Cantrell at the sheriff's office, anything that remotely 12
- 13 had a child, an incident report or anything else that the
- 14 sheriff's office handled that involved a child victim,
- survivor, witness, she ran it by me. There was no 15
- formal -- I didn't issue a memorandum. I did -- as I
- 17 said, I think I sent out a couple e-mails that said please
- 18 run any FOIA requests by me that you think -- you know,
- 19 and I don't know if I set out my criteria, but please
- 20 bring FOIA requests to me, and, in particular, I held at
- 21 least one and maybe two meetings with command staff and
- 22 Kelly Cantrell at the sheriff's office in which I in
- 23 person said this is how we need to handle this going
- 24 forward.
- 25 Q Any other changes you can recall?

- Α No.
- 2 And why did you implement those changes after
- 3 the release of the incident report in response to the FOIA
- request in May of 2015?
- 5 Because it was my belief that we had made a,
- what I call a hustle mistake, a good faith mistake in
- releasing this and that we needed not to repeat that
- 8 mistake.

9

15

- Q Let me refer you to -- now, this is an article
- 10 that we circulated this morning. Its been marked
- Exhibit 31. Did you get a copy of that, Mr. Zega? 11
- 12 (WHEREUPON, Exhibit 31 was marked for
- 13 identification.)
- 14 No, I did not.
 - MR. BLEDSOE: Jason, can you shoot him an e-mail
- 16 with that?
- 17 MR. OWENS: I'm sorry, you said Exhibit 31. I
- 18 think I only saw 29 and 30.
- 19 MR. BLEDSOE: Nicole circulated an e-mail about
- 20 15 minutes before the deposition. It's just a CNN article
- 21 that Mr. Zega --
- 22 MR. OWENS: Okay. Let me see. Oh, here it is.
- 23 Okay.
- 24 (BY MR. BLEDSOE) Mr. Zega, let me know when you
- 25 have a copy of the CNN news article which has been marked
 - Page 32

Page 31

- 1 Exhibit 31.
 - 2 Okay.
 - 3 I'm really just going to ask you some questions
 - about the first couple of paragraphs.
 - 5 MR. OWENS: I just sent it to you by e-mail,
 - 6 Steven.
 - 7 THE WITNESS: Okay.
 - 8 MR. BLEDSOE: Well, why don't -- let's take our
 - first -- you know, let's take a ten minute break. I think
 - when we come back it will be the last session. Let's take 10
 - 11 a ten minute break, take a moment to review the article
 - 12 and we'll come back and we'll do our last session, okay?
 - 13 (Short break from 10:59 a.m. to 11:13 a.m.)
 - 14 Q (BY MR. BLEDSOE) Mr. Zega, do you have a copy
 - 15
 - of the news article which is marked as Exhibit 31 in front
 - 16 of you?

17

- Α Yes.
- 18 You see the article is from money.CNN.com and
- 19 it's dated June 4th, 2015. Do you see that?
 - Yes.
- 21 The article is entitled, "Duggar records
- 22 shouldn't have been released, Arkansas official says." Do
- 23 you see that?
- 24 Α Yes.
- 25 It reads, at least the first two paragraphs,

Steven Zega City of Springdale

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1 "Police records about Josh Duggar's history of molestation

- 2 should not have been released an Arkansas County official
- 3 said Thursday. 'If I could build a time machine, this
- 4 wouldn't have come out in the first place,' Washington
- 5 County Attorney Steven Zega told CNNMoney." Do you see
- 6 that?
- 7 A Yes.
- 8 Q Did you tell a reporter from CNN on about
- 9 June 4th, 2015 that, "If I could build a time machine,
- 10 this wouldn't have come out in the first place?"
- 11 A I think so.
- 12 Q And the "this" you were referring to was the
- 13 incident report that was released by the county, correct?
- 14 A Yes.
- 15 Q Is it true that the incident report would not
- 16 have been released if the sheriff's department had asked
- 17 you ahead of time?
- 18 MR. OWENS: Object to form.
- 19 A I don't know, Mr. Bledsoe. Even when I was
- 20 county attorney, my clients didn't always follow my
- 21 advice.

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- 22 Q (BY MR. BLEDSOE) Is it true that if the
- 23 sheriff's department had asked you ahead of time whether
- 24 to release the incident report, you would have told them
- 25 not to release it?
 - MR. OWENS: Object to form.
 - A Armed with the information I had after the fact,
- 3 yes, that would have been my advice.
- 4 Q (BY MR. BLEDSOE) Now, the next sentence of the
- 5 news article which is marked as Exhibit 31 says, "I don't
- 6 know the sequence of events of what happened to get it
- 7 released. I'm looking into it myself,' Zega said." Do
- 8 you see that?
- 9 A Yes.
 - Q What did you learn of the sequence of events
- 11 that happened to get the incident report released?
- 12 A When I got back from North Little Rock from
- 13 guard duty, I had a meeting with Rick Hoyt, Kelly
- 14 Cantrell, I think her husband, Jay, who was the chief
- 15 deputy, Jay Cantrell was the chief deputy at the sheriff's
- 16 office, and I either met with Sheriff Helder then or at a
- 17 meeting sort of immediately after where we discussed what
- 18 happened. This is -- the meeting with Major Hoyt was the
- 19 one in which I said -- he said to me, basically, there
- 20 are, you know, dozens of FOIA requests a week, Steve. If
- 21 you -- if we sent every one of them to you, you're going
- 22 to do nothing but tell us whether to release or not,
- 23 that's all you're going to do all day. What I learned was
- 24 that the sheriff's office gets multiple Freedom of
- 25 Information Act requests a day and that their policy,

- Page 35

 1 because this is Arkansas law, is to release records and if
- 2 they don't release them, to have a narrow exception based
- 3 in statute to release. What I understood with this
- 4 particular -- to not release, rather. What I understood
- 5 to have happened with this was it was treated as a routine
- 6 FOIA request and that -- the sheriff's office treated it
- 7 as a routine FOIA request, that because the subject matter
- 8 of the request involved sexual assault, they redacted
- 9 information relating to the people involved.
 - Q Did you learn anything else as part of your
- 11 investigation?

10

- 12 A I probably did, but that's all I remember.
- 13 Q You testified earlier about speaking with Matt
- 14 Durrett concerning his question about whether the report
- 15 should have been released in the first place and whether
- 16 the county should continue to release it. Do you recall
- 17 that generally?
- 18 A Yes.
- 19 Q Did you respond to Mr. Durrett's inquiry in
- 20 writing?
- 21 A I don't remember. There's a real good chance
- 22 that I didn't given the fact that I was in North Little
- 23 Rock on guard duty and this was sort of a triage operation
- 24 at the moment.
- 25 Q Do you still have copies of any e-mails or text
- 25 Q Bo you still have copies of any e-mails of to
- Page 34
 - messages you exchanged with Matt Durrett or anyone else in
 the county in connection with the release of the incident
 - 3 report that's at issue in this case?
 - A I know I don't have e-mails. I would have to
 - 5 check my phone for texts, but the e-mail -- all my e-mails
 - 6 when I ceased being county attorney resided there. I
 - 7 didn't bring them with me.
 - 8 Q And you didn't delete any of those e-mails while
 - 9 you were county attorney, correct?
 - 10 A You are correct. No, sir, I didn't delete
 - 11 e-mails.

4

- 12 Q And you didn't delete any text messages
- 13 purposely, correct?
- 14 A That is correct.
 - Q Have you looked to see if you had any text
- 16 message exchanges with Matt Durrett or anyone else at the
- 17 county in connection with the release of the incident
- 18 report?

15

- 19 A No.
- 20 Q We'll ask you to do that. I'm not going to bust
- 21 anybody's chops right now, but, Jason, if you will follow
- 22 up with that, we would appreciate it.
 - All right. Prior to May 2015, were you aware
- 24 there had been an investigation concerning Josh Duggar
- 25 molesting his sisters --

Page 36

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Steven Zega City of Springdale

Page 37

1 A No.

2 Q -- years earlier?

3 A No.

6

7

4 Q Is it true that you first learned about that in

5 connection with the release of the incident reports?

A That is correct.

Q I'm going to read you and we'll put it on the

8 screen, but I'm going to read you part of an interrogatory

9 response that you made in this case and I just want to ask

10 you some questions about that. So referring to your

11 interaction with the Don Lemon and CNN in early June 2015,

12 it says, "Shortly after that appearance," this is your

13 response to interrogatory number 15, by the way, so it

14 says, "Shortly after that appearance, Kelly Cantrell, the

15 public information officer of the sheriff's office,

16 contacted me to express her displeasure at what I said.

17 Kelly and her husband, Jay, who is the city deputy

18 sheriff, are long-time friends of mine and I went to see

19 Kelly as soon as I could to apologize for the way I

20 handled myself. I also went to Sheriff Helder in a

21 separate meeting and apologized to him." So I'm going to

22 ask you some questions about that, okay?

23 A Okay.

24 Q Is the statement that is referred to that Kelly

25 Cantrell is unhappy with your statement that, "If I could

A I -- I don't remember the details. Mr. Bledsoe.

2 What I remember is she was unhappy with me because it made

Page 39

3 it seem like the sheriff's office had done something wrong

4 in releasing the information.

Q But at the time, you did believe the sheriff's

6 office had done something wrong in releasing the

7 information, correct?

8 A That's correct, a mistake. I want to be clear

9 about that. I believe they made a mistake, not a -- you

10 know, there was no plot to, that I was ever aware of, to

11 hurt somebody.

Q I'm going to move to strike after that is

13 correct as nonresponsive, but that's for the judge.

14 Do you recall anything else Kelly Cantrell told

15 you about being unhappy with the statements you had made

16 to Don Lemon on CNN?

17 A No.

18 Q And did you apologize to Ms. Cantrell?

19 A Yes.

20 Q Why did you apologize?

A Because I could have handled myself and simply

22 not commented to the press and it would have -- I made a

23 mistake in going on Don, I could have told him no. I

24 should have told him no.

25 Q When you said you made a mistake, you believe

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build a time machine, this wouldn't have come out thefirst place?"

3 MR. OWENS:

MR. OWENS: Object to form.

A I don't remember. Mr. Bledsoe, I know she was angry with me in general about my CNN appearance and comments.

7 Q (BY MR. BLEDSOE) So did you actually make an 8 appearance on the Don Lemon show?

A Yes.

9

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Q And do you recall generally what you told Don

11 Lemon during that appearance?

A Generally, I told him that we did not -- we

should not -- we, the county, should not have released the

14 report, that we were not going to repeat that mistake in

15 relation to other outlets. He probably asked -- I'm not

16 going to speculate. That's the general gist of it.

17 Everything that I've told you today is I don't think we

18 should have released the report and we were not going to

19 repeat the mistake of releasing it again.

20 Q And after you made those statements to Don

21 Lemon, is it true that Kelly Cantrell, the public

22 information officer for the sheriff's office, contacted

23 you to express her displeasure with what you said?

24 A Yes.

25 Q What did Ms. Cantrell tell you?

Page 40 1 you made a mistake by talking to Don Lemon at all about

2 this issue?

A Yes.

Q And why do you believe it was a mistake to talk

5 to Don Lemon about the issue?

A Because it inflamed the -- well, one, it

7 inflamed my relationship with people I like an awful lot,

8 I trust and had a really good working relationship at the

9 sheriff's office; two, it wasn't necessary to do the job.

Q And did you also apologize to Sheriff Helder?

A Yes.

Q And why did you apologize to Sheriff Helder?

13 A Because, you know, he's the elected official.

14 Tim's a longtime friend of mine, somebody for whom I have

15 an awful lot of respect in a really, really difficult job

16 and I liked him and it was the same reasons that I

17 apologized to Kelly first and then apologized to the

18 sheriff, I want to say two or three days later.

19 Q At any time during the second half of May or the

20 June 2015 time frame, did anyone at the county sheriff's

21 office ever express regret to you for having released the

22 incident report?

A I don't remember.

24 Q At any time during -- you know, after May --

25 well, withdrawn.

Steven Zega City of Springdale

Page 43 Page 41 At any time between May 2015 and the end of questions. Thank you for your time, Mr. Zega. And go 1 June, for example, 2015, did anyone at the sheriff's 2 2 Army. 3 office apologize or admit that they had made a mistake in 3 THE WITNESS: Thank you. Beat Navy. 4 releasing the incident report? 4 MR. BLEDSOE: Although, I do have a good friend 5 A So it seems to me there are two parts to that 5 who played quarterback at Navy for a couple years. 6 question. 6 THE COURT REPORTER: Are we off or did anyone 7 Q Well, let me ask you -- that's fair, so I'm 7 else have questions? going to sustain your objection, not that you made an 8 8 MR. OWENS: I'll reserve. 9 objection. 9 (DEPOSITION CONCLUDED AT 11:31 A.M.) 10 A I'm not making an objection, I'm a witness. 10 11 I know, I'm kidding. But at any time between 11 May 20, 2015 and the end of June 2015, did anyone at the 12 12 county sheriff's department ever tell you that you were 13 13 right, they had made a mistake in releasing the incident 14 14 15 report? 15 16 A I don't remember words like that, no. 16 17 Q What do you remember? 17 18 I remember what I told you before, Mr. Bledsoe, 18 which is whenever -- it's sort of a remedial thing going 19 19 20 20 forward, whenever there was a report that involved a child 21 21 victim, a child survivor or even a child witness and that 22 22 report was the subject of a Freedom of Information Act 23 23 request, Kelly, in particular, would reach out to me 24 whenever and say, Steve, I've got this, should we release 24 it. And so the behavior changed at the sheriff's office, 25 Page 42 Page 44 1 CERTIFICATE but not -- I don't remember anybody ever saying we messed 2 this up. I don't know that it didn't happen either. My 2 I, Kerri Pianalto, Certified Court Reporter, do concern during that whole mess was how can I repair, if I hereby certify that the above-named STEVEN ZEGA was by me could repair, the relationships I had with good people at 4 first duly sworn to testify the truth, the whole truth, and 5 the sheriff's office. nothing but the truth, in the case aforesaid; that the above 6 Q And you felt like you needed to repair and foregoing deposition was by me taken and transcribed 7 relationships with people you had at the sheriff's office pursuant to agreement, and under the stipulations 8 because you had probably said that releasing the incident hereinbefore set out; and that I am not an attorney for report was a mistake and they were unhappy with that, nor relative of any of said parties or otherwise 9 interested in the event of said action. correct? 10 10 IN WITNESS WHEREOF, I have hereunto set my hand 11 A Mr. Bledsoe, I'll stand on my former testimony and official seal this 15th day of September, 2021. 12 with that. I felt like I needed to apologize, one, 12 because, frankly, I pissed them off and, two, because I as 13 a practical matter besides the fact that they were friends 14 14 of mine whose friendship and relationships I value 15 15 16 professionally, it was imperative to me to have a good 16 17 working, trusting relationship with them and, as I said, I 17 18 could have done the job without going on Don Lemon to talk 18 19 about we had screwed up. 19 KERRI PIANALTO, CCR 20 MR. BLEDSOE: Let me check with my colleagues 20 State of Arkansas No. 651 21 here. Let's just take about two minutes and then I think 21 22 we'll be -- we'll finish up, okay? 22 23 THE WITNESS: Very well. 23 24 (Short break from 11:30 a.m. to 11:31 a.m.) 24 25 MR. BLEDSOE: I don't have any further 25

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1	Page 45 DECLARATION UNDER PENALTY OF PERJURY		DEDO	SITION ERRATA SHEET	Page 47
1				Line Reason	
2	Case Name: Dillard vs. City of Springdale			to	
3	Date of Deposition: 09/09/2021	4		Line Reason	
4	Job No.: 10087128	5		to	
5		6	Page _	Line Reason	
6	I, STEVEN ZEGA, hereby certify	7	From _	to	
7	under penalty of perjury under the laws of the State of	8	Page _	Line Reason	
8	that the foregoing is true and correct.	9	From _	to	
9	Executed this day of	10	Page _	Line Reason	
10	, 2021, at	11		to	
11				Line Reason	
12		13		to	
13		14		Line Reason	
14	STEVEN ZEGA	15	_	to	
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16	NOTARIZATION (If Required)		_	to	
		18		Line Reason	
17	State of	19		to	
18	County of	20		Line Reason	
19	Subscribed and sworn to (or affirmed) before me on			to to Subject to the above changes, I certify that the	
20	this day of, 20,	22		_ , , , ,	
21	by, proved to me on the	23		anscript is true and correctNo changes have been made. I certify that the	
22	basis of satisfactory evidence to be the person	23		anscript is true and correct.	
23	who appeared before me.	24		ansonpt to true and correct.	
24	Signature:(Seal)	-'			
25		25		STEVEN ZEGA	
1	Page 46 DEPOSITION ERRATA SHEET				
2	Case Name: Dillard vs. City of Springdale				
	Name of Witness: Steven Zega				
3	Date of Deposition: 09/09/2021				
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4	Reason Codes: 1. To clarify the record.				
	2. To conform to the facts.				
5	3. To correct transcription errors.				
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